

SYRIANS ON THE MOVE

Since December 2024 the unprecedented developments in Syria have dramatically impacted the lives of millions of Syrians, both within and outside the country. For displaced Syrians, the evolving context comes with an added layer of complexity: the decision of whether—or when—to return home.

Fourteen years since the outbreak of conflict, Syria remains one of the largest displacement crises globally. More than ten million Syrians continue to be forcibly displaced, including over four million Syrian refugees hosted in neighboring countries.

2025 has witnessed a notable increase in the number of Syrian refugees crossing back into Syria. As of 30 October, UNHCR estimates that, following the fall of the Assad-led Government, more than 1.1 million Syrians have made the journey back via neighboring countries. With the vast majority self-organized returns or facilitated to varying extents by host government return processes.

It is not only from neighboring countries that we are witnessing significant movement of those displaced. More than 1.9 million internally displaced people (IDPs) are also reported to have returned to their areas of origin. With approximately 7 million individuals remaining displaced within Syria.

Following the fall of the Assad-led Government, Syria's displacement landscape remains characterized by simultaneous internal movement, IDP and refugee returns, and entirely new waves of displacement.

The future movement of Syrians will be a dynamic, and not necessarily linear process, highly influenced by evolving conflict patterns, security concerns, access to basic services, social networks, economic opportunities, and an overall changing perception of stability in both Syria and in host-countries.

Depending on how the situation inside Syria continues to evolve, it is likely that the number of people returning to their areas of origin will continue to rise over the course of 2025 and well into 2026. The February 2025 Regional Interagency Preparedness Plan for Refugee Returns (IAPPR) estimates that up to 1.5 million Syrian refugees may

¹ This UNHCR figure is calculated based on a triangulation of data from Syria, Türkiye, Lebanon, Jordan, Iraq and Egypt. Source: <u>UNHCR Regional</u> Flash Update #51

² Self-organized voluntary repatriation or spontaneous return is at the refugees' own initiative and through their own travel arrangements. Self-organized voluntary returns can occur alongside facilitated returns affecting the same refugee population in one or in different countries of asylum.

³ Where host governments organize or support groups or individuals who freely express the wish to repatriate. Facilitation can include provision of a repatriation grant/package or assistance with transport and should include an assessment of voluntariness of the return.

return via neighboring countries by the end of the year⁴. This is under a 'best case scenario' that assumes the political process gains further traction, and that there are positive indications of stability and security in large parts of the country.

However, even under this best-case scenario, a significant majority of refugees currently hosted in neighbouring countries are unlikely to return in the near term. With many citing concerns over safety, lack of services, and limited economic opportunities in Syria.

CURRENT SITUATION INSIDE SYRIA AND BARRIERS TO RETURN

Since its formation, Syria's Transitional Government has initiated plans for a new constitutional framework, set a timeline for organizing elections within five years, and begun the fragile unification of various armed groups and factions into a centralized national army. This new political chapter for Syria has created cautious optimism amongst many of those forcibly displaced that lasting peace, stability, and inclusive governance may finally be within reach.

However, a myriad of challenges persist across the country that continue to act as barriers to large-scale safe, dignified, and ultimately sustainable returns. As UNHCR's current Position on Returns to the Syrian Arab Republic (December 2024) notes: "In view of the many challenges facing Syria's population, [...] for the time being UNHCR is not promoting large-scale voluntary repatriation to Syria." These challenges include, but are not limited to:

Ongoing security and safety concerns:

While large-scale conflict has generally subsided, clashes and localized conflict have continued, involving the Syrian General Security Service, ex-Government loyalists, armed groups, and the Israeli Defense Forces (IDF). These hostilities are reported to have resulted in civilian casualties, arbitrary arrests, enforced disappearances, and damage and destruction of critical infrastructure. They have also led to new displacement, as was witnessed in March 2025 when more than 90,000 Syrians fled into Lebanon following sectarian violence in Syria's coastal region, and in July in Suwayda Governorate where upward of 120,000 people were newly displaced due to fighting.

Protection Monitoring conducted by IRC in Syria in June 2025 also highlights how explosive remnants of war (ERW) remains a widespread and life-threatening barrier to return. In some areas, 87% of Protection Monitoring respondents reported ERW within 10 kilometers of their homes, with children and newly arrived returnees most at risk. This is especially the case for those looking to return to homes or access agricultural lands in previous front-line areas where contamination is at its highest. These risks undermine public safety, restrict movement, and deter families from returning even where conditions may appear stable.

"My husband, who is 50 years old, returned to Syria last month to try to prepare the way for us to return. But he was shocked to see that there are weapons everywhere.

He told me that one of our relatives was recently killed for just offending someone. When his family tried to file a complaint, the authorities said that these are individual acts beyond their control.

In a country where the rule of law is absent, where there is no safety, I realized that returning could mean putting my family at serious risk."

Eman*, female, Syrian refugee living in Jordan

*All name's changed to protect identities throughout this policy paper

Lack of access to basic services: Historical attacks on civilian infrastructure — including hospitals, schools, and water systems — alongside years of underinvestment have severely degraded access to basic services across the country. As a result of more than 14 years of conflict and crisis, 43% of Syria's hospitals, 63% of primary healthcare

⁴ Regional Interagency Preparedness Plan for Refugee Returns (IAPPR)

⁵ UNHCR Position on returns to the Syrian Arab Republic (December 2024)

facilities, 63% of water supply networks, 81% of electricity networks, and 33% of all schools are now either damaged or destroyed. Leaving millions without reliable access to these services. Today, humanitarian needs across Syria are at the highest they have ever been. With more than 16.7 million people currently reliant on humanitarian assistance to survive. For those displaced there are significant questions as to what services, if any, would be available upon their return.

"My husband suffers from chronic diseases and severe psychological pain because of the torture he endured while he was detained in Syria. It was a miracle survived. that he but unfortunately the physical and psychological effects will remain with him forever.

We are worried that Syria lacks the adequate health services for survivors of detention and torture, especially the mental health support he now needs. I think that returning could mean exposing him and my family to an unsafe environment.

Despite all the challenges we face here, including the stoppage of aid and restrictions on our being able to work, I think staying remains the safest option for us as a family."

Suha*, female, Syrian refugee living in Jordan

Housing, Land, and Property (HLP) & Civil Documentation **Issues:** Those who do return to their areas of origin risk finding their homes either uninhabitable, destroyed, or occupied. Nearly one-third of Syria's housing-1.3 million units-has been either destroyed or severely damaged, and households that the IRC support inside Syria increasingly cite financial constraints as a key barrier to accessing safe shelter. Forced evictions, particularly affecting low-income families and IDPs without formal documentation, are also on the rise. With women, older persons, and people with disabilities facing disproportionate barriers to reclaiming or securing safe housing.

Lack of civil documentation is another major barrier for returnees. Many fled without property deeds, rental contracts, or ID cards, and even where documents exist, returnees may struggle to validate ownership given that civil registry offices and public records were destroyed in multiple locations. The continued fragmented governance landscape further complicates the situation, with different authorities issuing varying forms of documentation, often not recognized across previous lines of control. As an example, recent IRC Protection Monitoring in Deir Ez Zor found that 66% of households lack a valid family booklet, and 34% lack a governmentissued ID. Confiscation and loss of documentation, compounded by fears of approaching authorities and administrative gaps, have left many residents legally invisible. In turn undermining access to aid and public services, while also restricting freedom of movement, and complicating possible return to their areas of origin.

Economic collapse and lack of livelihoods: The Syrian economy continues to be marked by hyperinflation, widespread unemployment, currency depreciation, and liquidity shortages. Returnees risk finding scarce job opportunities, limited access to affordable housing to rent, and no safety net to draw on. Most displaced Syrians are already experiencing economic hardship with 90% of Syrians in poverty. Families that the IRC support, both inside Syria and in neighbouring countries, are already resorting to extreme coping mechanisms such as incurring debt, selling assets, and engaging their children in labor or pressuring them to marry. Without livelihood opportunities, or pre-existing savings to fall back on, many hold concerns that returning in the current conditions would not only risk insecurity, but also destitution.

CURRENT SITUATION IN HOST COUNTRIES AND POTENTIAL PUSH FACTORS

The situation for Syrian refugees hosted in the region is also increasingly fraught. Many are experiencing deteriorating conditions shaped by deepening poverty, limited legal protections, and constrained access to essential services. These dynamics contribute to growing uncertainty and vulnerability for displaced Syrians, with refugee families caught between increasingly challenging conditions in host countries and unresolved risks in Syria. As a result, Syrian refugees' return intentions are often based on a comparative assessment: the weighing of gradual or perceived improvements back in Syria against current conditions and prospects in host countries where they have spent years building lives, families and communities.

Jordan: Prior to the fall of the Assad-led Government, Jordan hosted an estimated 1.3 million Syrian refugees, of which over 600,000 were registered with UNHCR. The vast majority live outside formal camps in towns and cities across the country. While Jordan has offered a relatively stable and secure environment, the prolonged refugee presence has placed growing pressure on public services and host communities, especially as international funding to the Kingdom continues to decline. Today, around 66% of Syrian refugees in Jordan live below the international poverty line of \$5.50 per person per day, with poverty rates even higher outside of camps where access to subsidized services, such as healthcare and education, are limited. Economic opportunities remain scarce, with only a small proportion of Syrians in formal employment, and more than half of the refugee workforce engaged in informal, lowpaying, and sometimes exploitative labor. The removal of work permit fee waivers in 2023 further restricted access to the formal labor market, pushing more refugees into economic precarity. Vulnerability is particularly acute among women, youth, and households with limited legal documentation. At the same time, public sentiment and political rhetoric have increasingly shifted to an emphasis that the presence of Syrian refugees cannot be sustained indefinitely, with the Jordanian Government continuing to advocate for the voluntary and dignified return of refugees as the only viable long-term solution. As of 25 October, more than 166,000 refugees registered with UNHCR have returned to Syria from Jordan since 8 December 2024. The pace of returns increased during the summer months, likely linked to the completion of school exams and the closure of the Emirati Refugee Camp in June. However, return movements have since slowed—from an average of over 1,000 returns per day in June to around 400 per day in October—as winter approaches and the school year resumes in both Jordan and Syria. This downward trend is expected to continue through summer 2026.

Lebanon: According to the latest UNHCR estimate Lebanon hosts approximately 1.4 million Syrian refugees, the highest per capita concentration in the world. A significant number reside in informal tented settlements and substandard shelters across both urban and rural areas. The country's severe economic crisis, marked by currency collapse, inflation, and institutional paralysis, and greatly exacerbated by last year's escalation of conflict between Hezbollah and Israel, has dramatically worsened conditions for both refugees and host communities. Over 90% of Syrian refugees in Lebanon now live in extreme poverty, surviving on less than \$3 per person per day. Access to livelihoods remain extremely limited, with only a small fraction of refugees able to work legally. Most are reliant on precarious informal labor that is irregular, poorly paid, and often exploitative. Women and youth are particularly affected by these vulnerabilities. In 2023, restrictions on employment tightened further, including the suspension of Legal Residency Pathways and the shutdown of businesses operated by Syrians lacking proper licenses.

"A couple of months ago my husband traveled to Syria to get a closer look at the situation there. How things are economically, in terms of services, security, and so on. When he got back to the area where his family are originally from, he was taken by armed men.

They accused him of being an ally of the previous regime. He was detained and beaten. They filmed it, and the videos of him were circulated on social media. When we saw the video, we did everything we could to get him out. After two weeks he was released, and he immediately returned to Lebanon. Now, our entire family are no longer considering returning to Syria. For us the situation there is still unsafe and chaotic."

Hala*, female, Syrian refugee living in Lebanon

IRC Protection Monitoring shows that child labor amongst Syrian refugees is rising, particularly in Baalbek El Hermel and Beirut-Mount Lebanon. This is primarily driven by barriers to school registration for Syrian children, coupled with reduced access to humanitarian assistance that forces families to rely on child labor to cover basic needs. Syrian refugees are increasingly facing evictions, legal insecurity, and growing hostility from local authorities. While access to health care, education, and shelter continue to deteriorate. The stance of successive Lebanese governments against local integration, coupled with rising anti-refugee rhetoric in public discourse, and instances of forced deportations, has made the environment increasingly hostile for refugees.

In mid-July an increase in raids, checkpoints, and enforcement actions across Lebanon had led to the arrest of more than 500 Syrians for breaches of residency and identification requirements. At the same time, this tightening of internal restrictions has been coupled with an easing of exit criteria, ostensibly to encourage greater returns to Syria. On 1 July, the Lebanese Directorate of General Security announced that displaced Syrian nationals and Palestinian refugees from Syria would be permitted to exit Lebanon through official border checkpoints without paying fees or fines and without incurring entry bans. These measures apply to refugees who entered Lebanon both legally and irregularly, as well as those who have overstayed their residency permits. In parallel, the Lebanese Ministerial Committee on Syrian Displacement has finalized a plan to facilitate the return of 200,000–300,000 displaced Syrians. providing each returnee with USD 100 and each family with an additional USD 400 in financial assistance.

As of 30 October, more than 300,000 Syrians are reported to have returned from Lebanon to Syria following the fall of the Assad-led government. Of these, approximately 1,500 individuals returned through UNHCR's organized voluntary repatriation programme, which includes voluntariness assessments, the issuance of Repatriation Forms, and a return cash grant. It is important to note that new displacement into Lebanon from Syria also continues, with the Government of Lebanon estimating more than 120,000 new arrivals since 8 December 2024, with pronounced spikes in the immediate aftermaths of renewed conflict in Syria's coastal region and Suwayda earlier this year.

Türkiye: Türkiye hosts the largest population of Syrian refugees globally, with over 3 million registered under temporary protection. While the country initially offered broad access to services and relative stability, rising economic hardship and political pressures have significantly altered the environment for refugees. The ongoing economic downturn — marked by high inflation, currency depreciation, and rising unemployment — has strained host communities and increased tensions toward Syrians, particularly in urban areas. Approximately 70% of Syrian households now live below the poverty line, with many depending on informal or low-paying jobs lacking legal protections. Labor participation remains especially difficult for women and youth, while legal pathways to employment have become increasingly limited. Rising anti-refugee sentiment has also translated into policy shifts, including stricter residency regulations, heightened enforcement, and increasing public calls for repatriation. Many Syrians report facing discrimination, eviction threats, and reduced access to social services, particularly in municipalities experiencing political shifts. The government has reinforced its stance that returns are the preferred long-term solution, investing in cross-border infrastructure projects in northern Syria and encouraging voluntary returns⁶. Since 8 December 2024, UNHCR has monitored the voluntary repatriation of over 390,000 Syrians With most returnees heading to provinces in northern Syria, with Aleppo, Idleb, Damascus, and Hama among the most common destinations.

Iraq: Iraq currently hosts over 260,000 registered Syrian refugees, the vast majority of whom reside in the Kurdistan Region of Iraq (KRI), particularly in Dohuk, Erbil, and Sulaymaniyah governorates. Approximately 60% of Syrian refugees live in urban, peri-urban, and rural settings, while the remaining 40% are housed in camps managed in coordination with humanitarian agencies. While the KRI has maintained a relatively accommodating environment for Syrians, the protracted nature of displacement, combined with Iraq's own political and economic instability, has deepened vulnerabilities among refugee populations. Access to livelihoods remains limited, with most Syrians reliant on informal and seasonal work, often in agriculture, construction, and service sectors, which offer little stability or protection. The phasing out of humanitarian aid and the absence of sustainable livelihood solutions have further undermined refugees' self-reliance. Women, youth, and those without civil documentation face particularly acute barriers to services and employment. Moreover, while the overall security environment in the KRI remains relatively stable, concerns over protection, freedom of movement, and future integration persist. Although the Iragi government continues to support voluntary return as the preferred durable solution, interest among Syrian refugees in returning remains relatively low due to safety concerns and limited economic opportunities in their areas of origin. As of 23 October 2025, over 6,500 refugees and asylum-seekers registered with UNHCR are reported to have returned from Iraq to Syria.

⁶ The Turkish government officially promotes its refugee return policy for Syrians as voluntary, safe and dignified. It is important to note, however, that human rights organizations have documented cases where refugees reported being coerced into signing "voluntary return" forms, sometimes under threat of indefinite detention. Source: Human Rights Watch: Syrians Face Dire Conditions in Turkish-Occupied 'Safe Zone'

PERCEPTIONS AND INTENTIONS OF REFUGEES TO RETURN

Just like the displacement landscape, the intentions of displaced Syrians to return to their areas of origin are also highly dynamic.

In February 2025, UNHCR released its Ninth Returns Perceptions and Intentions Survey—its first following the collapse of the Assad-led government. The results painted a picture of renewed hope and optimism, with 80% of refugees stating that they hoped to return someday, up from 30% in April 2023, and 27% expressing their intention to do so within the next year, compared to just 1.7% in 2023. The survey was conducted with Syrian refugees registered with or known to UNHCR in Lebanon, Jordan, Iraq, and Egypt. While Türkiye was not part of the study, similar percentages were reported to have been observed there.

To better understand evolving refugee intentions regarding return to Syria, the IRC has also launched a series of Regional Rapid Intentions Surveys among Syrian refugees currently hosted in Jordan, Iraq, Lebanon, and Türkiye. To date, four rounds of surveys have been conducted at three-month intervals: Survey 1 in mid-December 2024, Survey 2 in mid-March 2025, Survey 3 in mid-June 2025, and Survey 4 in mid-September.

Cumulatively, over 3,700 surveys have been completed by the IRC, representing approximately 21,000 Syrian refugees across the four countries. It is important to note that these surveys are not statistically representative of the entire Syrian refugee population in neighboring countries. Instead, they offer a snapshot of the perceptions, concerns, and intentions of those surveyed at the time of data collection. While they provide insight into broad trends, they do not represent definitive changes in individual intentions and should be interpreted with appropriate caution and context.

IRC Rapid Returns Intentions Survey 4 - September 2025: Key Findings

The analysis of IRC's latest Returns Intentions Survey highlights a refugee population continuing to grapple with the effects of protracted displacement, uncertainty about the future, and significant barriers to return.

Situation in Host Countries:

Almost 84% of respondents reported living in host countries for over ten years, with only 1% having left Syria within the past five. In some countries, this reality is even more pronounced: 99% of respondents in Jordan have lived there for over a decade, compared to 75% in Lebanon, and 43% in Turkiye. For Turkiye, while a substantially smaller number have been in country for more than a decade, it is important to note that 98% of respondents stated they arrived from Syria more than five years ago. Across all contexts, these figures underscore how returning represents a profound and life-altering decision that would likely entail significant emotional, social, and economic disruption.

Economic exclusion in host countries remains a consistent challenge for Syrian refugees. Just 22% of respondents reported having steady employment; 44% rely on irregular or partial work, and 34% are entirely unemployed (a 12% increase compared to Survey 3 results that could suggest access to livelihoods is deteriorating in host countries).

This widespread precarity makes it difficult for many to meet basic needs. However, the degree and impact of this economic insecurity varies across contexts:

- In Jordan, only 12% reported having steady employment, with 57% stating their income was insufficient to meet their basic needs, and just 5% stating their income adequately covered basic needs.
- In Lebanon, 28% were steadily employed, with 40% stating their income was insufficient to meet their basic needs, and 11% stating their income adequately covered basic needs.

⁷ UNHCR Ninth Returns Perceptions and Intentions Survey

Türkiye showed the most positive employment outcomes, with 55% in steady jobs. However, 68% still reported being either unable or only somewhat able to meet their basic needs. Indicating that economic exclusion persists for a significant majority.

Crucially, prolonged economic hardship and an inability to meet basic needs in host countries may create push factors', and lead to refugees considering returning to Syria before they are ready, even in the absence of safe or sustainable conditions in country.

Legal status is another critical determinant of refugees' security and wellbeing. According to the latest survey results very few respondents hold citizenship (3%) or valid work permits (1%). The overwhelming majority rely on Temporary Protection IDs: 100% in Jordan, and 74% in Türkiye. While these documents can offer basic legal recognition and short-term protection, they rarely guarantee durable rights or access to key services. The temporary nature of such status can leave refugees in a prolonged state of limbo, especially as renewals become more difficult or subject to shifting national policies.

In Lebanon, legal vulnerability is particularly acute. Only 43% of respondents said they currently hold Temporary Protection IDs, while 49% selected "other." With most clarifying that they were once registered but their documentation has since expired. This points to a significant population now living without valid legal status, heightening their exposure to exploitation, restricted access to services, and risk of detention or deportation.

Refugee Intentions Concerning Return

The Survey 4 results reveal a slight decrease in the proportion of refugees expressing an intention to return to Syria falling from 29% in Survey 3 (July) to 25% in September. 46% expressed uncertainty concerning their intention to return. This is the highest level recorded for this answer across all four survey rounds and may reflect a perceived deterioration in conditions inside Syria or a growing awareness of the challenges returnees face upon arrival. Consistent with previous rounds, 76% stated they would only return with their entire family, underscoring the collective nature of the decision.

While 25% state an intention to return, it continues to be the least popular answer to this question. With 30% stating that they have no intention of returning at all and 46% remaining unsure. These figures suggest that a significant proportion of refugees are likely to remain in host countries for the foreseeable future, highlighting the need for continued support and efforts to ensure access to durable solutions.

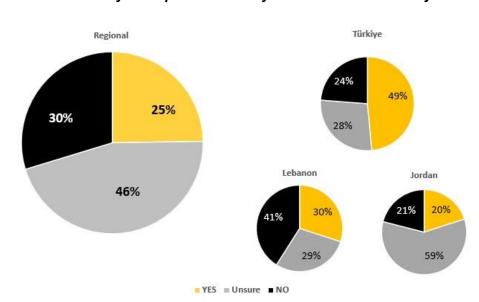


Chart 1: Survey 4 Responses to 'Do you intend to return to Syria?'

As can be seen in Chart 1 above, intentions do vary considerably by host country. Potentially reflecting the influence of local conditions, policy environments, and lived experiences on return decisions.

- Türkiye continues to stand out with the highest proportion of refugees expressing an intention to return to Syria— 49%—alongside the lowest levels of both no intention (24%) and uncertainty (28%).
- In contrast, in Jordan 20% of respondents stated that they intend to return, while 21% do not, and 59% remain unsure (up from 34% in Survey 3). This indicates a more divided outlook, with a sizeable group open to return, but still the majority either hesitant or firmly opposed. This is possibly influenced by the long duration of displacement and deeper socio-economic ties in Jordan, alongside ongoing violence and widespread humanitarian needs in Suwayda and Dar'aa Governorates where many of Syrian refugees in Jordan originate
- In Lebanon, only 24% of refugees stated a willingness to return, while 47% do not, and 29% are unsure. This high level of unwillingness may be linked to ongoing instability in Syrian governorates bordering Lebanon. Refugees supported by the IRC in Lebanon report receiving troubling accounts from family and friends who have already returned, including continued conflict, kidnappings, and violence, which are likely to reinforce fears about the safety and viability of return.

These differences underscore that return intentions are deeply context specific. While some groups appear inclined toward return, high levels of uncertainty and opposition in other contexts indicate the importance of tailored, countryspecific support strategies that address both the aspirations of those considering return and the longer-term needs of those likely to stay.

Those who stated an intention to return were also asked their expected timeline, with the majority uncertain about when they might go back. Over half (65%) of respondents were unsure of their return timeframe, indicating a high degree of hesitation or dependence on external factors such as improved conditions in Syria or changes in host country circumstances.

A minority anticipate an imminent return, with 15% of those intending to return planning to do so as soon as possible, and another 9% within 1–6 months. A gradual decrease is observed in those projecting a return in the medium term, with 11% planning within 6–12 months. This distribution suggests that while some individuals are beginning to consider return as a viable option, most remain cautious, with timelines that are likely contingent on future developments.

Gender Disaggregation on Return Intentions

Our analysis of gender-disaggregated data from Survey 4 revealed no statistically significant differences in return intentions between men and women. Specifically, 22% of women and 28% of men expressed an intention to return, while 30% of women and 29% of men indicated they did not intend to return. This suggests that gender may not be a major influencing factor in return decisions but requires deeper research and analysis in future rounds of the survey.

Barriers to Return

While insecurity inside Syria remains a major barrier to return, it appears that other factors are becoming increasingly influential in shaping refugees' decisions.

When asked what would most influence their decision to return, access to safety and security within Syria continues to be the top-cited factor. However, the proportion of respondents prioritizing it has dropped significantly—from 45% in Survey 1 to just 26% in Survey 4. This shift may suggest that some refugees perceive the security situation in Syria to have improved or stabilized. Alternatively, it could indicate that decisions around return are becoming more multifaceted, with refugees weighing a broader range of considerations—including livelihoods, access to services, and legal rights—rather than focusing solely on security.

Perceptions of safety vary notably across the host countries. In Türkiye, refugees responded with 11% saying return felt "very safe" and over half (63%) describing it as "somewhat safe." Conversely in Lebanon 44% stated it was "not safe" to return, while In Jordan, views were mixed with 44% stating return was "somewhat safe," and 41% said it was "not safe."

Beyond security concerns, a range of other critical factors appear to be increasingly shaping refugees' decisions around return. Housing, land, and property (HLP) issues are emerging as a growing barrier, with concern in this area rising steadily—from 10% of respondents in December to 20% in March, and 23% by September. This could reflect growing awareness of the widespread destruction in Syria, and the practical challenges many will face in reclaiming or accessing adequate housing. Related to this point, less than 11% of respondents across the latest survey confirmed they have suitable accommodation available to them if they were to return.

Economic conditions inside Syria also appear to be becoming more prominent in return-related decision-making. The percentage of refugees citing job availability or economic opportunity as a key influence has risen from 6% in Survey 1 to 19% in Survey 4, highlighting the importance of sustainable livelihoods in shaping return intentions. Similarly, access to basic services, including healthcare, education, and utilities, has shown a gradual increase as a factor in decision-making. This consideration rose from 10% in December to 13% in March, reaching 14% by September. This gradual but upward trend likely reflects growing recognition among refugees that any decision to return must be supported by functional infrastructure and access to essential public services to ensure a safe and dignified reintegration

External Pressures to Return

The majority of respondents (69%) stated that if they were to return to Syria, it would be their own choice, indicating a strong emphasis on voluntary decision-making. However, 23% said they would feel pressured to return, and a further 8% were unsure, highlighting a significant minority for whom return may not be fully voluntary. Among those who anticipated pressure, the most cited source was pressure from lack of support in the host country (37%), followed by pressure from host government (27%) and expiring legal status of documentation (25%). A smaller share (10%) pointed to pressure from family or community.

Dignity During Return

Concerns about the dignity of return have remained broadly consistent across all four survey rounds. The lack of basic services and infrastructure inside Syria continues to be the most pressing concern, cited by roughly 78% of respondents throughout the four surveys conducted. While less commonly cited overall, concerns about discrimination and lack of acceptance have decreased, falling from 14% in June to 8% in September.

There are, however, notable context-specific variations in how these concerns are expressed. In Jordan, Lebanon, and Türkiye, most respondents identify basic services as their primary concern—reported by 90%, 74%, and 76%, respectively. However, lack of acceptance and discrimination as a concern of refugees currently hosted in Lebanon is becoming a rising concern; with 21% stating this as their primary concern in Survey 4. This is up from 14% in January and possibly linked to the localized violence earlier this year that has resulted in waves of new displacement into Lebanon.

When asked more broadly about the support needed to enable safe and dignified return, responses have remained relatively stable over time. Housing support continues to be the most frequently cited need, ranging from 35% in December, rising to 41% in March, and to 44% in September. Other key areas such as financial assistance for travel and resettlement and assurances of safety and security have remained relatively constant, cited by around 20-30% of respondents.

Access to Information

Perceptions around access to information for making informed decisions about return have evolved considerably over the survey rounds. In Survey 4, 58% of respondents said they had enough information to make an informed decision, up from 46% in Survey 3. While the proportion of respondents stating they have 'some' information decreased from 44% in June to 36% in September, and the proportion of those who felt they had no information remained relatively low and stable at around 6%. This suggests a significant shift of respondents moving from 'some' information to 'enough' information between the last two Surveys.

Primary sources of information, however, remain largely informal, with media, social media, and family networks continuing to serve as the dominant channels. Notably, less than 1% of respondents in Survey 4 reported receiving return-related information from either the UN or NGOs. This signals a persistent gap in formal communication on return issues and underlines the need for improved outreach and clearer, more accessible messaging from humanitarian and international actors.

CONCLUSION AND RECOMMENDATIONS

With significant uncertainties remaining for Syria's transition, it is crucial that Syrian refugees are given the time and information to make fully informed, voluntary, and dignified decisions about whether and when they return. For Syrian refugees that the IRC have spoken to, personal safety and the safety of their families are often non-negotiable prerequisites for return. Without credible guarantees of protection and security these fears may lead many displaced Syrians to further delay, or reject entirely, the idea of going back to their areas of origin.

All Syrians have the right to return voluntarily, in safety and with dignity, and to reintegrate into their communities. Host governments not already doing so should be encouraged to permit spontaneous returns and visits to Syria without the loss of refugee status, allowing Syrians the flexibility to assess conditions and any improvements in return areas. While those refugees who want to return should be enabled to do so, the international community must in parallel sustain its support to refugees who decide to remain in neighboring countries. This support should focus on sustained investments in shared national systems, access to basic services, infrastructure and livelihoods, to continue strengthening resilience capacities and maintaining cohesion and stability for both refugees and host communities.

The level of destruction and humanitarian need in Syria will continue to be one of the primary factors impacting intentions to return. Ninety percent of people in Syria live below the poverty line, and basic services have been left decimated after more than 14 years of conflict. Given these conditions, the situation in Syria remains unconducive for large-scale voluntary repatriation. Recent cuts to humanitarian funding mean that organizations working in Syria are being asked to make difficult decisions concerning prioritization that directly translate into humanitarian needs going unmet.

At this critical juncture it is paramount that the international community immediately increase multi-year flexible funding for humanitarian and early recovery interventions in Syria. This will enable humanitarian organizations on the ground to respond to the immediate humanitarian needs that persist, prevent further deterioration of the humanitarian situation, while also strengthening early recovery efforts to provide Syrians with the opportunities, hope and dignity needed to rebuild their lives.

Ultimately, regardless of how the situation evolves inside Syria, any discussions or plans concerning returns must continue to center on the need for them to be truly voluntary, safe and dignified, and underpinned by refugees having access to all the knowledge - in appropriate languages and formats - they need to make informed decisions about their futures. It is therefore essential that all stakeholders avoid applying legal, administrative, or social pressures that could coerce Syrians into unsafe or involuntary returns. Likewise, upholding the principle of non-refoulement remains paramount to ensure that no Syrian is forcibly returned and that their fundamental rights are fully respected.